



CIVIL WAR TRUST

Saving America's Civil War Battlefields

Maine

Battlefield Preservation
2015 Potential Funding Sources

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THE CIVIL WAR TRUST

Preserving Our Battlefield Heritage

Every year, hundreds of acres of our nation's most important battlefields associated with the Civil War, the American Revolution and the War of 1812 are threatened by uncontrolled development. Preservationists struggle to save these hallowed grounds so that future generations can experience and appreciate the places where the nation's freedoms were won, expanded, and preserved.

The Civil War Trust (the "Trust") is America's largest nonprofit organization devoted to the preservation of our nation's endangered Civil War battlefields. The Trust also promotes educational programs and heritage tourism initiatives to inform the public of the war's history and the fundamental conflicts that sparked it.

To further support our state and local partners, the Trust, through a grant from the National Park Service's American Battlefield Protection Program (ABPP), have identified a multiplicity of national and state-level funding sources for the preservation of battlefields across the country recognized by the Civil War Sites Advisory Commission and the Report to Congress on the Historic Preservation of Revolutionary War and War of 1812 Sites in the United States. This information is being made available through both our website and within individual booklets for each of the 30 states with associated battlefields from these three wars. Each booklet offers an in-depth analysis of funding opportunities to save valuable battlefield properties. When available, stories of success are illustrated and past partnerships for funding explored.

This project is part of a collaborative effort in which ABPP relied on the Trust to use its extensive experience to identify a variety of state-centered preservation funding sources both for battlefields associated with the Civil War as well as the American Revolution and the War of 1812. The American Battlefield Protection Program (ABPP), authorized by Congress and administered by the National Park Service, promotes the preservation of significant historic battlefields associated with wars on American soil. The goals of the program are 1) to protect battlefields and sites associated with armed conflicts that influenced the course of our history, 2) to encourage and assist all Americans in planning for the preservation, management and interpretation of these sites, and 3) to raise awareness of the importance of preserving battlefields and related sites for future generations. The ABPP focuses primarily on land use, cultural resource and site management planning and public education.

In 1991, Congress established the Civil War Sites Advisory Commission. The Commission was charged with identifying significant Civil War sites, determining their condition, assessing threats to their integrity, and offering alternatives for their preservation and interpretation. Classification of each battlefield is based on the level of military importance within its campaign and the war. Class A and B battlefields represent the principal strategic operations of the war. Class C and D battlefields usually represent operations with limited tactical objectives of enforcement and occupation. Some 10,500 armed conflicts occurred during the Civil War ranging from battles to minor skirmishes. Of those, 382 principal battles occurred in 26 states.

In 1996, Congress enacted legislation to examine the historical integrity of two of our nation's earliest wars – the Revolutionary War and the War of 1812. Over the next ten years, the National Park Service identified and documented 677 significant places associated with these conflicts. The study examined the condition of 243 battlefields and 434 associated historic properties in 31 states, the District of Columbia, and the U.S. Virgin Islands. The identification and assessment of these sites followed the same criteria as that used by the Civil War Sites Advisory Commission.

In addition to these booklets, the Civil War Trust website - www.civilwar.org – provides preservationists with additional up-to-date information on funding in a concise format that we hope will lend guidance to those seeking opportunities for land acquisition and protection. The Trust's online database, designed to equip preservationists with the essential information needed to pursue these resources, is an important part of our ongoing mission to save significant battlefield properties. On our website you will also find current information on battlefield preservation and other educational materials.

Today, the Civil War Trust is working with national, state and local individuals, organizations and agencies to preserve these nonrenewable historic resources; battlefields. We hope the material provided on our website and in each of these booklets will support your preservation efforts. With your help, we can all make a difference.

Saving Maine's Battlefields

The American Revolution and the War of 1812

In Maine there are two Revolutionary War battlefield sites listed through the studies completed by the American Battlefield Protection Program (ABPP). Located in present-day Portland, Maine, the battlefield at Penobscot Bay and River is the only Priority I battlefield and classified as a Class B site according to the ABPP. The second Revolutionary War site located in present-day Castine, Maine, is the Falmouth Battlefield classified as having been destroyed or fragmented to such a degree only commemorative opportunities exist and is a Class C site according to the ABPP. Both of these sites have no formal protection and are on privately-owned land. Also in Maine there are four additional historic properties associated with the American Revolution.

Maine has five War of 1812 battlefield sites. There are two Priority II battlefields, the first being Eastport Battlefield, located in present-day Bucksport, Maine, which is classified as a Class C site according to the ABPP. The second Priority II battlefield is the Castine Battlefield, located in present-day Castine, Maine, which is classified as a Class A site; both Priority II sites are unprotected and privately owned. There is one Priority III battlefield located in Hampden, Maine; the Hampden Battlefield is classified as a Class C site and is unprotected and privately owned. The Machias Battlefield has been destroyed or fragmented to such a degree only commemorative opportunities exist and is classified as Class C site according to the ABPP. Machias Battlefield, however, is the only protected battlefield site in Maine as it is part of the Fort O'Brien State Historic Site owned by the Maine Bureau of Park Lands. Fort O'Brien was an active military fort during the Revolutionary War, War of 1812 and Civil War until the fort was decommissioned and deeded to the State of Maine in 1923. The final War of 1812 battle site is a naval site located in Lincoln County for the naval battle between the USS *Enterprise* and the HMS *Boxer*. This site is in need of further study and is classified as a Class C site according to the American Battlefield Protection Program. Also in Maine there are seven additional properties associated with the War of 1812.

There were no Civil War battlefields on Maine soil. Therefore, the following state, federal and privately programs have funding opportunities for preservation efforts focused toward the previously discussed Revolutionary War and War of 1812 battlefields located within the state.

STATE GOVERNMENT FUNDING PROGRAMS

Land for Maine's Future

The Maine Department of Agriculture, Conservation and Forestry houses the Land for Maine's Future (LMF) program, which was created in 1987 in response to concerns over the loss of critical natural area, wildlife habitat and farmland along with traditional access to undeveloped lands for hunting fishing and outdoor recreation. To date, the Land for Maine's Future Program has helped to protect Maine's best recreational and natural areas along with several thousand acres of farmland. The program also seeks to protect farmlands through the purchase of development rights and public access to water for fishing, boating and commercial marine activities. Since its creation, bond measures supporting the LMF program have passed by overwhelming margins. Voters authorized for \$35 million to fund the program in 1987. It works to coordinate and finance acquisition of lands. Through the use of matching funds, the program encourages partnerships with local, regional, statewide and federal conservation organizations. LMF funds assist with the acquisition of land or interest in land to:

- Provide outdoor recreation opportunities
- Provide access to Maine waters
- Support vital ecological or conservation functions and values

- Conserve rare, threatened or endangered natural communities, plants or wildlife habitat
- Conserve areas of scenic interest and prime physical features
- Conserve farmland and open space

Funds often assist land trusts, municipal conservation commissions, local governments, private nonprofit charitable organizations, state agencies and private foundations. Funds are matching grants at 50 percent or greater. The program has conserved more than 560,000 acres of conservation and recreation lands. This includes 315,000 acres of lands protected in partnership with land owners, reflecting LMF's efforts to conserve the working landscape and keep lands in private ownership with permanent land conservation agreements. The Land for Maine's Future Board calls for proposals on a periodic basis, and applicants are encouraged to work directly with staff to complete an application.

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Maine Outdoor Heritage Fund

Concerned about a lack of funding for projects that conserve the outdoors for Maine people and wildlife, the Sportsman's Alliance of Maine and the Maine Audubon Society joined forces in 1994 to address the problem. Their referendum campaign to establish a lottery ticket dedicated to conservation was so successful that the state legislature implemented the program on its own, bypassing the need for a referendum. The Maine Outdoor Heritage Fund (MOHF) is supported by 26 percent of the total proceeds from "scratch-off" lottery tickets. Funds are allocated to habitat conservation, land acquisition and endangered species projects. Applications can be submitted under one of four different funding categories, with funds expended according to the designated percentages as required by the Heritage Fund law:

- Fisheries, wildlife and habitat conservation (35%)
- Acquisition and management of public lands, parks, wildlife conservation areas, public access and outdoor recreation sites and facilities (35%); please note that unlike the Land for Maine's Future Program, the State must hold title to or an easement on any parcel of land acquired with MOHF monies
- Endangered and threatened species conservation projects (15%)
- Natural resources law enforcement (15%)

Since tickets first went on sale in January 1996, more than \$156.4 million in grants have funded more than 781 projects. Tickets are available at most convenience stores, gas stations and other outlets where Maine State lottery tickets are sold. Local governments or municipalities receive a higher score if there is a 1/3 or higher cash or in-kind match from nongovernmental sources. Grants are awarded twice each year by a seven-member board appointed by the governor. Grant application deadlines are March 1 and September 1 of each year. Any entity interested in obtaining funding for a conservation or recreation project from the Maine Outdoor Heritage Fund must apply through one of 16 designated state natural resource agencies. A full list of these designated agencies can be viewed here: www.maine.gov/doc/mohfsponsors.shtml

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PRIVATE FUNDING PROGRAMS

Maine Preservation



Maine Preservation, founded in 1972, is an independent 501(c)(3) nonprofit member-based statewide historic preservation organization whose mission is to promote and preserve historic places, buildings, downtowns and neighborhoods, strengthening the cultural and economic vitality of Maine communities. Maine Preservation's primary programs and activities include the Field Service Program, Revolving Fund, easements, tax credit projects, Honor Awards, Maine's Most Endangered List, *Maine Preservation* magazine, statewide preservation conference, workshops, education and advocacy, website resources and book and publications.

The program that may be beneficial for potential battlefield sites is the organization's Preservation Easement Program. Maine Preservation holds preservation easements on historic properties around the state that guarantee the perpetual protection of these properties. The preservation easements are created through voluntary agreements with the property owners. The easements are monitored by Maine Preservation and underwritten by a management fund. Maine Preservation also coordinates with land trusts to preserve homesteads or landmarks in conjunction with natural or open space. An owner who donates a preservation easement to Maine Preservation may qualify for a federal charitable tax deduction for the value of the easement donated. A monitoring and legal fee is required for each easement accepted by the organization. This fee is used to defray the cost of an annual easement inspection, review of proposed changes by owners and legal costs for maintaining and enforcing the easement in perpetuity. A typical fee is \$25,000. The preservation easement is recorded in the deed of the property so that the owner sells, bequeaths, mortgages or leases the property subject to the easement provisions.

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Land Trusts

There are 60 land trusts operating within the state of Maine. While many land trusts work strictly in nature conservation, some have resources and partner with other nonprofit organizations, municipalities and small groups to conserve land containing historically significant cultural resources. A full list of Maine Land Trusts can be found here: www.findalandtrust.org/states/maine23/land_trusts#statewide

Maine Coast Heritage Trust

The Maine Coast Heritage Trust (MCHT) conserves and stewards Maine's coastal lands and islands for their renowned scenic beauty, ecological value, outdoor recreational opportunities and contribution to community well-being. The MCHT provides statewide conservation leadership through its work with land trusts, coastal communities and other partners. It offers two programs that provide funding opportunities for Maine land conservation, the L.L. Bean Maine Land Trust Grant Program and the MCHT Revolving Loan Fund.

L.L.Bean teamed up with the MCHT to provide grant support to Maine's land trust community with the L.L. Bean Maine Land Trust Grant Program. Together, L.L.Bean and the MCHT work to enhance the capacity of Maine's land trusts in support of their land conservation activities and the protection of Maine's outdoor heritage and natural landscapes. The purpose of the L.L. Bean Main Land Trust Grant Program is to provide strategic funding to Maine land trusts for stewardship activities and projects that enhance public access to conserved lands, strengthen a trust's stewardship capabilities or facilitate preserve management planning as a priority. Four to seven annual grants are given in amounts not to exceed \$5,000. Eligible applicants must be a 501(c)(3) nonprofit, current member of the Maine Land Trust Network and have adopted Land Trust Alliance Standards and Practices.

In keeping with its long tradition of working in partnership with public and private entities throughout the state of Maine to permanently conserve significant natural lands, Maine Coast Heritage Trust also offers conservation partners access to its Revolving Loan Fund. As the name implies, monies are intended to revolve out of the Fund in the form of short-term loans to qualified entities acquiring land for permanent conservation. The MCHT gives primary consideration to members of the Maine Land Trust Network for use of this fund. These interest-bearing loans are typically made for one year or less and are offered at one point below the current prime lending rate. In the past, the MCHT has provided loans ranging from \$5,000 to \$400,000. The steps for processing an application include assigning a staff person to the loan project to assist the applicant and prepare documents for review by MCHT's Board of Directors, submission of all required supporting documentation, review of documentation and preparation and approval of any security documentation by MCHT's general counsel. The whole process can take as long as four to six weeks.

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As Director of Policy and Communications at the Civil War Trust, Jim Campi is responsible for the organization's government and media relations. He serves as the Civil War Trust's spokesperson with the press as well as its point man with Congress, state legislators, and local elected officials. Jim joined the Trust in September 2000 after 14 years in political communications and administration. He is the author and contributing writer for several books and publications, including *Civil War Battlefields Then and Now*, *The Political Lincoln*, and *The Civil War 150*. Jim is also a member of the board of the Journey Through Hallowed Ground and Franklin's Charge.

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As State and Local Relations Manager at the Civil War Trust, Mark Coombs serves as the organization's advocate in historic communities across the United States, cultivating public and political enthusiasm for battlefield preservation and organizing grassroots activists in support of the Trust's mission. A veteran of political and public affairs campaigns at all levels, Mark is a 2008 graduate of Cornell University, where he was Co-President of the Alpha Beta Eta Chapter of Pi Sigma Alpha, the National Political Science Honor Society.

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Phil Thomason is Principal of the historic preservation planning firm of Thomason and Associates. Founded in 1982, this company provides services such as historic preservation plans, cultural resource surveys, Section 106 review and design guidelines for historic districts. During the past decade the company has completed eight battlefield preservation plans and numerous other studies for the American Battlefield Protection Program in Arkansas, Tennessee, Virginia, Minnesota, Missouri and Georgia.

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David Currey is principal at Encore, a company that specializes in interpretive planning, exhibit design, and media development for historic sites, museums, government agencies and preservation organizations. Encore also produces independent documentaries, including works on Civil War Nashville, the Battle of Parker's Crossroads, the Civil War in Tennessee and, more recently, an hour-long biography on Ed Bearss, Chief Historian Emeritus for the National Park Service.



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Front cover: Machias Battlefield